

## BEFORE THE ARIZONA POWER PLANT AND TRA LINE SITING COMMITTEE

1 2 IN THE MATTER OF THE APPLICATION OF 3 ALLEGHENY ENERGY SUPPLY COMPANY, LLC FOR A CERTIFICATE OF ENVIRONMENTAL 4 COMPATIBILITY FOR CONSTRUCTION OF A 5 1,080 MW (NOMINAL) GENERATING FACILITY IN SECTION 35, TOWNSHIP 3 NORTH, RANGE 11 WEST IN LA PAZ COUNTY, ARIZONA AND 6 AN ASSOCIATED TRANSMISSION LINE AND SWITCHYARDS BETWEEN AND IN SECTION 35, TOWNSHIP 3 NORTH, RANGE 11 WEST AND SECTIONS 23-26, TOWNSHIP 3 NORTH, RANGE 8 11 WEST ALSO IN LA PAZ COUNTY, ARIZONA. 9 10 11

DOCKET NO. L-00000AA-01-0116

**CASE NO. 116** 

NOTICE OF FILING **DECISION AND ORDER** 

The Arizona Power Plant and Transmission Line Siting Committee hereby gives notice of filing its decision and order, approving the application of Allegheny Energy Supply Company. L.L.C., for a Certificate of Environmental Compatibility. The Decision and Order are in the form attached hereto.

Dated this 30 day of Oanuary, 2002.

ARIZONA POWER PLANT AND TRANSMISSION LINE SITING **COMMITTEE** 

> aurie A. Woodall Chairman

Pursuant to A.A.C. R14-3-204, the Original CEC and the original and twenty-five copies of this Notice were filed this 20 day of TAN, 2002, with:

Arizona Corporation Commission Docket Control 1200 West Washington Phoenix AZ 85007

Arizona Corporation Commission DOCKETED

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- 1	COPIES of the foregoing Notice
	mailed/hand-delivered/faxed this
2 e	<b>50</b> day of <b>TAN</b> , 2002, to:
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## BEFORE THE ARIZONA POWER PLANT AND TRANSMISSION LINE SITING COMMITTEE

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IN THE MATTER OF THE APPLICATION OF ALLEGHENY ENERGY SUPPLY COMPANY, LLC FOR A CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY FOR CONSTRUCTION OF A 1,080 MW (NOMINAL) GENERATING FACILITY IN SECTION 35, TOWNSHIP 3 NORTH, RANGE 11 WEST IN LA PAZ COUNTY, ARIZONA AND AN ASSOCIATED TRANSMISSION LINE AND SWITCHYARDS BETWEEN AND IN SECTION 35,

TOWNSHIP 3 NORTH, RANGE 11 WEST AND SECTIONS 23-26, TOWNSHIP 3 NORTH, RANGE 11 WEST ALSO IN LA PAZ COUNTY, ARIZONA. **CASE NO. 116** 

DOCKET NO. L-00000AA-01-0116

## CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY

Pursuant to notice given as provided by law, the Arizona Power Plant and Transmission Line Siting Committee (the "Committee") held public hearings in Parker and Phoenix, Arizona, on September 4, 2001, November 13-14, 2001, December 13-14, 2001, January 15-16, 2002 and January 22, 2002, in conformance with the requirements of Ariz. Rev. Stat. (A.R.S.) § 40-360, et. seq., for the purpose of receiving public comment and evidence and deliberating on the application of Allegheny Energy Supply Company, LLC, or its assignees ("Applicant"), for a Certificate of Environmental Compatibility ("Certificate") authorizing construction of a 1080 MW (nominal) generating facility and an associated transmission line and switchyards in La Paz County, Arizona (the "Project"), all as more particularly described and set forth in the Application (the "Application").

The following members and designees of members of the Committee were present on one or more of the hearing days:

> Laurie Woodall Chairman, Designee for Arizona Attorney General, Janet Napolitano Richard W. Tobin II Designee for Director, Arizona Department of Environmental Quality Designee for Director, Arizona Gregg Houtz Department of Water Resources Ray Williamson Designee for Chairman, Arizona Corporation Commission

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Mark McWhirter	Designee for Director, Energy Department, Arizona Department of
	Commerce
Jeff McGuire	Appointed Member
Michael Palmer	Appointed Member
Wayne Smith	Appointed Member
Sandie Smith	Appointed Member
Margaret Trujillo	Appointed Member
Michael Whalen	Appointed Member

Applicant was represented by Michael M. Grant and Todd C. Wiley of Gallagher & Kennedy, P.A. Arizona Corporation Commission Utilities Division Staff ("Staff") was represented by Christopher C. Kempley and Jason D. Gellman. Intervenor Arizona Unions for Reliable Energy ("Unions") was represented by James D. Vieregg of Morrison & Hecker, L.L.P. and Mark R. Wolfe of Adams, Broadwell, Joseph & Cardozo. La Paz County, by its County Attorney R. Glenn Buckelew, filed a notice of limited appearance in support of the grant of Allegheny's Application.

At the conclusion of the hearing, after consideration of the Application, the evidence and the exhibits presented, the comments of the public, the legal requirements of A.R.S. §§ 40-360 to 40-360.13 and in accordance with A.A.C. R14-3-213, upon motion duly made and seconded, the Committee voted 9-1 to grant Applicant the following Certificate of Environmental Compatibility (Case No. 116):

Applicant and its assignees are granted a Certificate authorizing the construction of a 1,080 MW (nominal) natural gas-fired, combined cycle electric generating plant, consisting of two power blocks, each consisting of two combustion turbines, two heat recovery steam generators, a steam turbine, condenser, transformers, and associated auxiliaries, and including other necessary facilities such as cooling towers, tanks, sedimentation/evaporation ponds, auxiliary boilers, an emergency generator, an emergency fire pump, and associated buildings. Applicant and its assignees are hereby authorized to construct two switchyards, one for the plant and one for the interconnection with the Palo-Verde Devers 500 KV transmission line.

and its assignees are hereby granted authorization to construct an approximately 1.75 mile, 500 kV transmission line located not less than one-quarter (1/4) mile from the Avenue 75E ROW.

This Certificate is granted upon the following conditions:

- 1. Applicant and its assignees shall comply with all existing applicable air and water pollution control standards and regulations, and with all existing applicable ordinances, master plans and regulations of the state of Arizona, the county of La Paz, the United States and any other governmental entities having jurisdiction, including but not limited to the following:
  - a. all zoning stipulations and conditions, including but not limited to any landscaping and dust control requirements and/or approvals;
  - b. all applicable air quality control standards, approvals, permit conditions and requirements of the Arizona Department of Environmental Quality ("ADEQ") and/or other State or Federal agencies having jurisdiction, and the Applicant shall install and operate selective catalytic reduction and catalytic oxidation technology at the level determined by the ADEQ. The Applicant shall operate the Project so as to meet a 2.5 ppm NOx emissions level, within the parameters established in the Title V and PSD air quality permits issued by ADEQ. Applicant shall install and operate catalytic oxidation technology that will produce carbon monoxide ("CO") and volatile organic compound ("VOC") emission rates determined as current best available control technology ("BACT") by ADEQ;
  - c. all applicable water use and/or disposal requirements of the Arizona Department of Water Resources ("ADWR"), and Section 6-503 of ADWR's Third Management Plan;
  - d. all applicable ADEQ water use and discharge regulations; and
  - e. all applicable regulations and permits governing transportation, storage and handling of petroleum products and chemicals.
- 2. Applicant shall construct a 100 KW solar photovoltaic array for use in conjunction with the Project's electricity use requirements. Applicant shall also participate in future solar workshops conducted by the Commission.
- 3. Subject to the availability of Central Arizona Project ("CAP") water and delivery facilities, Applicant shall acquire or cause to be retired over the next 30 years directly, through another or by contract with the Arizona Water Banking Authority ("AWBA"), and/or through retirement of irrigation eligible lands within the Harquahala INA, an aggregate amount of 60,000 acre feet of water or that aggregate amount of water which may be acquired or retired with \$6 million, whichever is less. However, at least one-half of the obligation shall be expended, retired or acquired within the first ten (10) years. The water acquired shall be recharged at any permitted

facility in the Harquahala INA. Water recharged shall be subject to annual extinguishment by Applicant. If Applicant elects retirement of irrigation eligible lands, one acre of retired rights is equivalent to five acre feet of water annually. If Applicant has used or recharged CAP water in relation to the Project's water needs, the amount of such use or recharge shall be treated as a credit against Applicant's obligation under this condition.

- 4. Applicant's withdrawal and use of groundwater in the Harquahala irrigation non-expansion area for electrical generation and related uses, shall be consistent with and not exceed the amount outlined by the formula in A.R.S. § 45-440(A). Applicant's lands eligible to be irrigated and instead used for electrical generation and related uses, shall not be irrigated with groundwater, but may be irrigated with the Central Arizona Project water. Applicant shall comply with ADWR requests for additional pumping information from operational pumping for electrical generation and related uses, including but not limited to water level and water quality data.
- 5. Prior to the commencement of groundwater withdrawals and in consultation with the Arizona Department of Water Resources, Applicant shall develop a monitoring program of monument inspection and information gathering from agencies with infrastructure or jurisdiction near the plant site concerning subsidence. The data gathered pursuant to the monitoring program shall be regularly reported to the Department, the Commission, El Paso Natural Gas, United States Geological Survey, Central Arizona Project, Bureau of Land Management, State Land Department and La Paz County.
- 6. In the year following the commencement of groundwater withdrawals in relation to the Project, Applicant shall submit annual reports to the Arizona Department of Water Resources pursuant to A.R.S. 45-437.C.1 reporting the quantity of groundwater withdrawn and the Notice(s) of Authority appurtenant thereto.
- 7. Authorization to construct the facility will expire five years from the date the Certificate is approved by the Arizona Corporation Commission unless construction is completed to the point that the facility is capable of operating at its rated capacity by that time; provided, however, that prior to such expiration the facility owner may request that the Arizona Corporation Commission extend this time limitation.
- 8. Applicant shall initially connect the 500 kV Plant Switchyard to the 500 kV Transmission Grid Interconnection Switchyard with a single 500 kV transmission line, but shall allocate spaces in the Plant Switchyard and shall direct SCE to allocate spaces in the Transmission Grid Interconnection Switchyard for (i) a second 500 kV Transmission line should future reliability studies indicate that such addition is necessary to maintain reliability or (ii) a second Devers/Palo Verde transmission line.
- 9. Applicant's plant interconnection must satisfy the Western Systems Coordinating Council's ("WSCC") single contingency outage criteria (N-1) and all applicable local utility planning criteria without reliance on

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remedial action such as, but not limited to, reducing generator output, reducing generator unit tripping or load shedding.

- 10. The Applicant's plant switchyard shall utilize a breaker and a half scheme.
- 11. Prior to construction of any facilities, Applicant shall provide to the Commission the system impact study and the facilities study performed by Southern California Edison regarding delivery of the full output of the Project to its intended markets (the "SCE Technical Studies"). The SCE Technical Studies shall be prepared in accordance with the rules and regulations governing such interconnections as established by the Transmission System Owner and Operator, in this case the Palo Verde-Devers Transmission Line owned by SCE and operated by CAISO. The SCE Technical Studies shall include a power flow and stability analysis report and shall identify transmission system upgrades or capacity improvements such that the Project will not compromise the reliable operation of the interconnected transmission system in accordance with SCE, CAISO and WSCC requirements. Applicant shall make all arrangements necessary with SCE and CAISO to implement the necessary transmission system upgrades or capacity improvements as documented in the final interconnection agreements. Applicant shall provide the Commission with copies of the transmission interconnection and transmission service agreement(s) it ultimately enters into with SCE or any transmission provider(s) with whom it is interconnecting, within 30 days of execution of such agreement(s). Prior to commencing commercial operation of the Project, transmission facilities improvements, as identified in the SCE Technical studies, shall have been completed.
- 12. Applicant anticipates that the transmission system upgrades or capacity improvements that will be identified and required in the SCE Technical Studies and the final interconnection agreement(s) will result in transmission capacity increases out of the Palo Verde Hub. However, in the event that these transmission capacity increases at the Palo Verde Hub are not equivalent to 1080 MW, pursuant to Federal Energy Regulatory Commission orders or regulations concerning interconnection and transmission service, Applicant shall work with the Commission Staff, Transmission Owners and power plant operators interconnected at the Palo Verde Hub to determine the best method for making additional necessary upgrades at the Palo Verde Hub to accommodate interconnected generation. Applicant shall contribute its share of the cost, as directed by FERC or governing RTO, if applicable, of such necessary upgrades. Applicant shall assure that such additional upgrades are completed before the Project commences commercial operation, or Applicant shall seek an extension of time from the Arizona Corporation Commission.
- 13. Applicant shall become and remain a member of WSCC, or its successor, and file an executed copy of its WSCC Reliability Management System (RMS) Generator Agreement with the Commission. Membership by an affiliate of Applicant satisfies this condition only if Applicant is bound by the affiliate's WSCC membership.

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- 14. Applicant shall apply to become and, if accepted, thereafter remain a member of the Southwest Reserve Sharing Group or its successor, thereby making its units available for reserve sharing purposes, subject to competitive pricing.
- 15. Applicant shall offer for Ancillary Services, in order to comply with WSCC RMS requirements, a total of up to 10% of its total plant capacity to (A) the local Control Area with which it is interconnected and (B) Arizona's regional ancillary service market, (i) once a Regional Transmission Organization (RTO) is declared operational by FERC order, and (ii) until such time that an RTO is so declared, to a regional reserve sharing pool.
- 16. Within 30 days of the Commission decision authorizing construction of this project, Applicant shall erect and maintain at the site a sign of not less than 4 feet by 8 feet dimensions, advising:
  - a. That the site has been approved for the construction of a 1,080 MW (nominal) generating facility;
  - b. The expected date of completion of the facility; and
  - c. Phone number for public information regarding the project.

In the event that the Project requests an extension of the term of the certificate prior to completion of the construction, Applicant shall use reasonable means to directly notify all landowners and residents within a one-mile radius of the Project of the time and place of the proceeding in which the Commission shall consider such request for extension. Applicant shall also provide notice of such extension to La Paz County, Salome and Wenden.

- 17. Applicant shall first offer wholesale power purchase opportunities to creditworthy Arizona load-serving entities and to credit-worthy marketers providing service to those Arizona load-serving entities.
- 18. Pursuant to applicable Federal Energy Regulatory Commission ("FERC") regulations, Applicant shall not knowingly withhold its capacity from the market for reasons other than a forced outage or pre-announced planned outage. Applicant shall not be required to operate its Project at a loss.
- 19. In connection with the construction of the project, Applicant shall give due consideration to use of qualified Arizona contractors. In addition, Applicant shall encourage the hiring of qualified local employees in connection with construction and operation of the Project.
- 20. Applicant shall continue to participate in good faith in state and regional transmission study forums to identify and encourage expedient implementation of transmission enhancements, including transmission cost participation as appropriate, to reliably deliver power from the Project throughout the WSCC grid in a reliable manner.

- 21. Applicant shall participate in good faith in Arizona and regional workshops and other assessments of the interstate pipeline infrastructure and agrees to facilitate such workshops if the Duke II facility (Case No. 117) does not proceed with construction.
- 22. Applicant shall pursue all necessary steps to ensure a reliable supply and delivery of natural gas for the Project.
- 23. Within five days of Commission approval of this CEC, Applicant shall request in writing that El Paso Natural Gas Company ("El Paso") provide Applicant with a written report describing the operational integrity of El Paso's Southern System facilities from mileposts 628-670.39. Such request shall include:
  - a. A request for information regarding inspection, replacement and/or repairs performed on this segment of El Paso's pipeline facilities since 1996 and those planned through 2006; and
  - b. An assessment of subsidence impacts on the integrity of this segment of pipeline over its full cycle, together with any mitigation steps taken to date or planned in the future.

Applicant shall file its request and El Paso's response under this docket with the Commission's Docket Control. Should El Paso not respond within thirty (30) days, Applicant shall docket a copy of Applicant's request with an advisory of El Paso's failure to respond. In either event, Applicant's responsibility hereunder shall terminate once it has filed El Paso's response or Applicant's advisory of El Paso's failure to respond.

- 24. Applicant shall operate the Project so that during normal operations the Project will not exceed (i) U.S. Department of Housing and Urban Development ("HUD") or Federal Transit Administration ("FTA") residential noise guidelines or (ii) Occupational Safety and Health Administration ("OSHA") Worker Safety Noise Standards.
- 25. Applicant shall use low profile structures and stacks, non-reflective and/or neutral colors on surface materials and low intensity directive/shielded lighting fixtures to the extent feasible for the Project. Applicant shall use monopoles for the associated 500 kv transmission line to the point of interconnection with the Devers-Palo Verde transmission line.
- 26. Applicant shall fence the generating facility and evaporation ponds to minimize effects of plant operations on terrestrial wildlife and shall keep the berms surrounding the evaporation ponds clear of vegetation to limit pond attractiveness to birds.
- 27. In consultation with the Arizona Game & Fish Department, Applicant shall develop a monitoring and reporting plan for the evaporation ponds.

The plan shall include the type and frequency of monitoring and reporting to the Game & Fish Department and the U.S. Fish and Wildlife Service. Should any issues arise as a result of the monitoring and reporting plan, Applicant shall work with the United States Fish and Wildlife Service and the Arizona Game and Fish Department to develop screening or other methods to protect wildlife from harm at the Project's evaporation ponds.

- 28. Applicant shall continue cactus ferruginous pygmy owl surveys through the Spring of 2002, based on established protocol. If survey results are positive, the U.S. Fish and Wildlife Service and Arizona Department of Game and Fish shall be contacted immediately for further consultation.
- 29. Applicant shall retain a qualified biologist to monitor all ground clearing/disturbing construction activities. The biological monitor shall be responsible for ensuring proper actions are taken if a special status species is encountered (e.g., relocation of a Sonoran desert tortoise).
- 30. Applicant shall salvage mesquite, ironwood, saguaro and palo verde trees removed during project construction activities and use the vegetation for reclamation in or near its original location and/or landscaping around the plant site.
- 31. Applicant shall retain an Arizona registered landscape architect to develop a landscape plan for the perimeter of the generating facility. The landscape plan will use native or other low water use plant materials. Applicant shall continue to consult with La Paz County regarding the landscape plan.
- 32. Applicant shall use a directional drilling process to bore under Centennial Wash in constructing the gas pipeline to minimize potential impacts to the mesquite bosque associated with the wash.
- 33. Applicant shall continue to consult with La Paz County in relation to its comprehensive planning process to develop appropriate zoning and land use classifications for the area surrounding the Project.
- 34. Applicant shall use its best efforts to avoid the two identified cultural resource sites. If Sites AZ S:7:48 and 49 (ASM) cannot be avoided by ground disturbing activities, the Applicant shall continue to consult with the State Historic Preservation Office to resolve any negative impacts which usually entails preparing and implementing a data recovery research design and work plan.
- 35. If a federal agency determines that all or part of the Project represents a federal undertaking subject to review under the National Historic Preservation Act, Applicant shall participate as a consulting party in the federal compliance process (i.e., 36 C.F.R. 800) to reach a finding of effect and to resolve adverse effects, if any.
- 36. Should cultural features and/or deposits be encountered during ground disturbing activities, Applicant shall comply with A.R.S. § 41-844, which requires that work cease in the immediate area of the discovery and that

the Director of the Arizona State Museum be notified promptly. 1 2 37. If human remains or funerary objects are encountered during the course of any ground disturbing activities related to the development of the subject 3 property, Applicant shall cease work and notify the Director of the Arizona State Museum in accordance with A.R.S. § 41-865. 4 5 Applicant shall retain a qualified archaeologist to monitor ground 38 clearing/disturbing construction activities and to appropriately instruct 6 workers on detection and avoidance of cultural resource sites. Applicant shall prepare a plan for shutdown, decommissioning and 7 39. cleanup of the plant site which shall be filed with the Commission's Docket Control within one year of beginning construction. Applicant shall 8 work with La Paz County and any other local governing body with jurisdiction over the plant site to ensure that such plan is reasonable, and is 9 followed or amended as necessary. 10 The Applicant, its successor(s) or assign(s) shall submit a self-certification 40. letter annually listing which conditions contained in the CEC have been 11 met. Each letter shall be submitted to the Utilities Division Director on August 1, beginning in 2002, describing conditions which have been met 12 as of June 30. Attached to each certification letter shall be documentation 13 explaining, in detail, how compliance with each condition was achieved. Copies of each letter, along with the corresponding documentation shall also be submitted to the Arizona Attorney General and the Directors of the 14 Department of Water Resources and Department of Commerce Energy 15 Office. GRANTED this 30<sup>th</sup> day of January, 2002. 16 ARIZONA POWER PLANT AND TRANSMISSION 17 LINE SITING COMMITTEE 18 Vozdal ( 19 20 urie A. Woodall, Chairman 21 220038.1 22 23 24 25 26 27 28 - 9 -

## APPROVED BY ORDER OF THE ARIZONA CORPORATION COMMISSION

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5	Commissioner Commissioner Commissioner
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7	In Witness Hereof, I, Brian C. McNeil, Executive Secretary of the Arizona Corporation Commission, set my hand and cause the official seal of this Commission to be affixed, this day of, 2002.
8	affixed, this day of, 2002.
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	By Brian C. McNeil
10	Executive Secretary
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13	Dissent:
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